Sustaining a Proactive Compliance Program While Implementing an Integrated Tax System (ITS)

NESTOA Annual Conference October 2012



Agenda



- Strategic view
- An integrated tax system (ITS) project is underway – PA Revenue timeline
- Challenge how to keep the 'lights on' and even advance agency activities, especially compliance functions?
- Investing in compliance personnel, resources and tools, including our data warehouse
 - Leading up to the ITS
 - Ongoing during the ITS implementation

Department Strategic Initiatives



The Secretary of Revenue's Goals:

- 1. Improve customer service,
- 2. Create efficiencies,
- 3. Enhance the equitable collection of taxes due,
- 4. Align Revenue's initiatives with the priorities of the Governor, and
- 5. Attract, develop and retain skilled and motivated employees

Business Unit Mission



The mission of the Bureau of Enforcement Planning, Analysis & Discovery (EPAD) is to advance the enforcement program of the PA Department of Revenue through strategic planning, coordinated project management, and *decision analysis* with the ultimate goal of **stimulating** and **retaining voluntary compliance**.

Integrated Tax System Timeline



- 2008 Revenue Roadmap Strategy
- 2010 ITS contract with Accenture Work begins for contractor and dedicated agency staff
- 2011 Business process reengineering and architecture
- 2012 Programming and testing
- 2013 Corporation taxes implemented
- 2014 and beyond Other taxes implemented

The Challenge

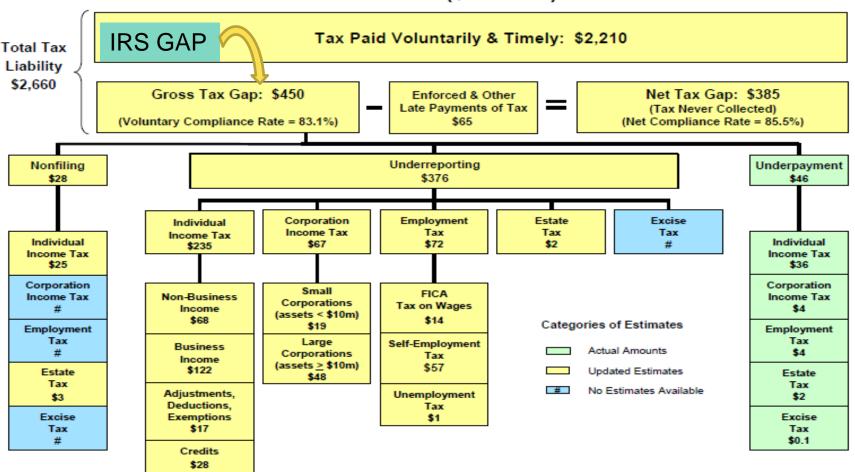


We are charged with addressing tax non-compliance /closing the tax gaps.

How do we assure a robust, effective compliance and collections program that addresses the tax gaps AND is sustained during the ITS?

THE IRS TAX GAP

Tax Gap "Map"
Tax Year 2006 (\$ billions)



The Challenge and the Plan



We are charged with addressing tax non-compliance / closing the tax gaps.

How do we assure a robust, effective compliance and collections program that addresses the tax gaps AND is sustained during the ITS?

... Have a plan ...

Leading Up to the ITS



Our response has been proactive:

- Enforcement planning and funding
- Decision analytics and applications
- Enforcement programs to address major compliance problems ('tax gaps')

Enforcement Funding



Three approaches have been used:

- Program Revision Requests
 - Line item funding within the budget
 - Specific program proposals for tax enforcement
- Enhanced Revenue Collection Account
 - Restricted account within the general fund
 - •Now \$10 million funding authority
 - Payment from deposited program benefits for enforcement personnel and additional resources
- Contingent Fee (new in 2012)

Enforcement Planning



- Stimulate and Retain Voluntary Compliance (SVC)
 - Maximize overall dollars collected
 - Focus on changing taxpayer behavior
 - Assure taxpayers pay their fair share
- Rely upon Decision Analytics
- Need to Improve Collections Processes
 - Competition with private businesses
 - •E-Commerce solutions where possible

Enforcement Planning



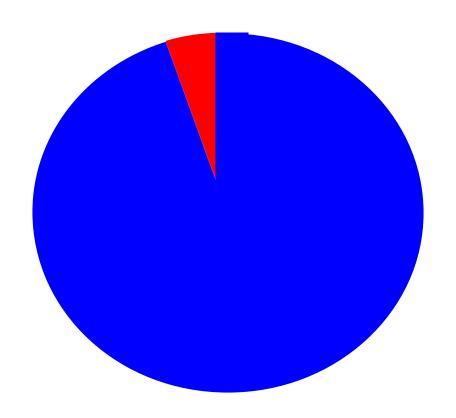
We want to:

- 1. Grow the Pie Increase voluntary compliance
- 2. Slim the Slice Decrease the requirement for delinquent collection
- 3. Lower the Cost (per dollar collected)

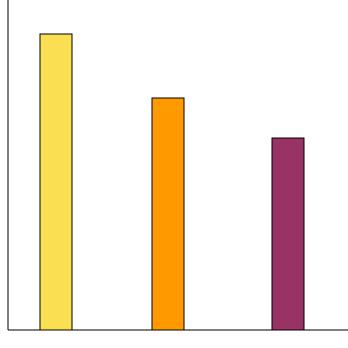
The Bottom Line



TAX REVENUE



COST PER \$ COLLECTED



FY10-11 FY11-12 FY12-13

Decision Analytics



- Why? Transform doing business
 - Data →Information →Knowledge →Action
- Goals are to select:
 - The right programs and
 - For cases the 'Right Treatment at the Right Time for the Right Taxpayer' (RT)³
- How?
 - Using the most critical tool compliance data warehouse, and
 - Building applications for innovative compliance programs using formal and 'shadow' IT resources

Decision Analytics



Data Warehouse Timeline:

2004 Pilot analytics projects

2005 Executive presentation / buy-in

2006 Live with Sybase IQ

- FTI data store (all extracts back to 2001)
- Business use tax application (production!)

2007-10 Data and application growth 2011 ITS archival strategy

Decision Analytics



Data Warehouse functionality:

- Analyze taxpayer behavior
- Define appropriate 'treatments' or actions
- Facilitate case-specific research and actions
- Measure program performance reporting

Enforcement Programs



- Personal income tax pass through entities (PTE's) and their owners
 - Strategy to address key tax gap
 - Responds to growth in PTE's
- Use tax business voluntary compliance initiative
- State tax delinquent collections tools
 - Liens routine and automated
 - Citations for delinquent sales tax licensees
 - Responsible party assessments automated
 - Clearances for licensees and state employees
 - Administrative bank attachment

Voluntary Compliance Initiatives



Stages of a VCI

- Outreach and education
- Notice/contact campaign invitation to the taxpayer to voluntarily comply (carrot)
 - (tax professionals become aware)
- Stepped-up enforcement (stick)

Benefits

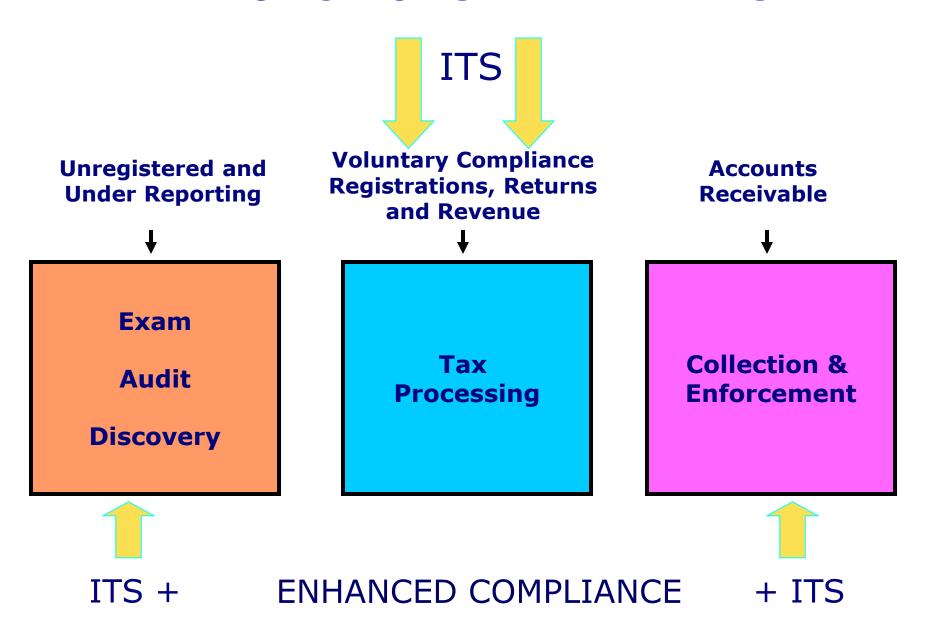
- Emphasis on taxpayer knowledge leads to increased compliance
- Greater customer service
- Collections efficiency
- Greater collections expanded tax base

Continuing During the ITS



- Keep fiscal investment options open
 - Expand/extend Enhanced Revenue Collection Account (ERCA)
 - Benefits based procurement model
- Enforcement Program Plan
 - One example the comprehensive sales and use tax strategy for remote sellers
 - Discover and register Internet retailers
 - Business and consumer use tax efforts
 - New information returns (e.g., 1099-K)
- New statutory tools legislative proposals

KEY FUNCTIONS AND THE ITS



A Few Takeaways



- Consider adoption and wider use of voluntary compliance initiative model
 - Greater efficiency
 - Greater customer service
 - Greater overall compliance tax base expansion
- Perpetual acquisition and expanded use of data
 - For collections, underreporting analysis, fraud detection and discovery of unregistered taxpayers

Questions - Contact



Kevin Milligan, Director
PA Department of Revenue
Bureau of Enforcement Planning, Analysis &
Discovery (EPAD)
N 4th and Walnut St., 4th Floor, Strawberry Square
Harrisburg, PA 17128
kmilligan@pa.gov
(717) 783-5571